

Item No. N/a	Classification: Open	Date: 22 March 2018	Meeting Name: Cabinet Member for Environment and Public Realm
Report title:		Camberwell Town Centre improvements – Consideration of statutory objections	
Ward(s) or groups affected:		Camberwell Green Brunswick Park	
From:		Head of Highways	

RECOMMENDATION(S)

1. It is recommended that the Cabinet Member for Environment and the Public Realm:
 - i. Consider the 2 representations as detailed in Appendix A and C received during statutory consultation relating to the proposal to implement the Camberwell Town Centre project on Denmark Hill, Orpheus Street, and Daneville Road. It should be noted that they provided more than one ground for objection.
 - ii. Reject each of the objections based on the proposal's rationale as summarised in Appendix D.
 - iii. Instruct officers to write to each person who made representations to inform them of the council's decision.
 - iv. Instruct officers to make the necessary Traffic Management Order.
 - v. Instruct officers to proceed with implementation of the Camberwell Town Centre project on Denmark Hill, Orpheus Street, and Daneville Road as per the detailed design drawings in Appendix E.

BACKGROUND INFORMATION

2. This report makes recommendations for the determination of a number of objections that relate to the scheme.
3. A total of 2 representations were received, one by email and one by letter during the statutory consultation period. The grounds for objection are found in Appendix A.
4. The Camberwell Town Centre scheme went through the informal consultation process in July 2015, which included improvements to Camberwell New Road, Camberwell Green Junction, Camberwell Church Road, Cold Harbour Lane, Denmark Hill, and Pocket Places. Since the informal consultation, the scheme had been split into three delivery stages:
 - Stage 1 – Camberwell Pocket Places;
 - Stage 2 – Denmark Hill, Orpheus Street, and Daneville Road;

- Stage 3 – Camberwell New Road (TfL).
5. The objections were received as a result of the statutory consultation procedure concerning the proposals for Stage 2 - Denmark Hill, Orpheus Street, and Daneville Road.
 6. Part 3D, paragraph 23 of the Southwark Constitution sets out that determination of objections to traffic orders is reserved to the Cabinet Member for Environment and the Public Realm.
 7. The Cabinet Member for Environment and the Public Realm approved, in April 2017:
 - i. The implementation of the Camberwell Town Centre improvements on Denmark Hill, Orpheus Street, and Daneville Road subject to necessary statutory procedures.
 8. The rationale for the Camberwell Town Centre improvement project was explained in more technical detail in the April 2017 IDM report.
 9. In accordance with legislation¹ the council advertised its intention to make traffic orders in respect of the introduction of the new parking zone, on 05 October 2017.
 10. The consultation period ran for 21 days until 26 October 2017.
 11. Notice was given in the London Gazette², local press (Southwark News) and street notices were placed in the affected area.
 12. Notice was given to the following statutory consultees: London Ambulance Service, London Fire Brigade, Metropolitan Police Service, TfL Buses, Freight Transport Association, and the Road Haulage Association.
 13. Notice was also given to non-statutory consultees including: Transport for London, Southwark Disablement Association, Southwark Disability Forum, Southwark Cyclists, Living Streets and London Travel Watch.
 14. Full details of the proposal were also made available for inspection on the council's website or in person by appointment at 160 Tooley Street.

KEY ISSUES FOR CONSIDERATION

15. 2 pieces of correspondence were received as a result of the statutory consultation. A copy of all representations received, including the grounds for objection can be found in Appendix A.
16. 2 pieces of correspondence received during statutory consultation were responded to with details on the rationale for the proposals which can be found in Appendix B.
17. 2 further pieces of correspondence received by the representations where the

¹ The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996

² <https://www.thegazette.co.uk/notice/2750202>

officer's responses were not deemed satisfactory can be found in Appendix C.

18. A summary of all unresolved objections along with details on the proposal's rationale and reasons for rejection can be found in Appendix D.
19. The latest design changes since the April 2017 IDM are listed below and detailed in Appendix E:
 - Kerb changes at Orpheus Street to address HGV tracking concerns in the Road Safety Audit.
 - Relocating bus stop Q and P and the Butterfly Walk signalised pedestrian crossing north to improve visibility at Orpheus Street junction.
 - Include footways and carriageway surface improvements at the junction with Denmark Hill and Coldharbour Lane.
 - Road marking improvements on Denmark Hill at the junction with Orpheus Street.

Conclusions

20. The Camberwell Town Centre proposals received a low number of objections during statutory consultation on the proposals on Denmark Hill, Orpheus Street, and Daneville Road.
21. For the reasons outlined in the officers' responses in Appendix D, all objections should be rejected.
22. The Council therefore proposes to implement the Camberwell Town Centre project as shown in the detailed design in Appendix E.

Policy implications

23. The recommendations contained within this report are consistent with the policies of the Transport Plan 2011, particularly:
 - Policy 1.1 – pursue overall traffic reduction
 - Policy 1.7 – Reduce the need to travel by public transport by encouraging more people to walk and cycle
 - Policy 1.8 - Improve the walking environment and ensure that people have the information and confidence to use it
 - Policy 3.3 - Prioritise investment in our town centres.
 - Policy 4.2 – create place that people can enjoy
 - Policy 4.4 - Make our streets greener.
 - Policy 4.5 - Enhance quality of life through the built and natural environment.
 - Policy 5.1- Improve safety on our roads and to help make all modes of transport safer.
 - Policy 5.6 - We will seek to create conditions where our roads are safe.
 - Policy 5.8 - Improve perceptions of safety in the public realm.
 - Policy 6.1 - Make our streets more accessible for pedestrians.
 - Policy 7.1 - Maintain and improve the existing road network making the best use of it through careful management and considered improvements.

Community impact statement

24. The policies within the Transport Plan are upheld within this report and have been subject to an Equality Impact Assessment.
25. The recommendations are area based and therefore will have greatest effect upon those people living, working or traveling in the vicinity of the areas where the proposals are made.
26. The implementation of the Town Centre project will benefit the local community by providing new signalised pedestrian crossings, new raised junction, improved road markings, street furniture declutter and new road and footway surfacing.
27. With the exception of those benefits and risks identified above, the recommendations are not considered to have a disproportionate effect on any other community or group.

Resource implications

28. There are no direct resource implications associated with the recommendations contained within this report that have not been previously agreed.
29. This report is to determine statutory objections made in relation to a proposed traffic order.
30. Any additional costs as a result of these recommendations will be contained within the original budget that was agreed for this project in April 2017.

Consultation

31. Statutory consultation has been carried out as detailed in paragraphs 10 to 15 of this report.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Law and Democracy

32. The Cabinet Member in April 2017 agreed to approve the implementation of the Camberwell Town Centre improvements on Denmark Hill, Orpheus Street, and Daneville Road subject to necessary statutory procedures.
33. The results of that consultation are now available. 2 representations were received. The response from officers to these objections is set out in Appendix B. The Cabinet Member for Environment and the Public Realm is now being asked to consider and determine the objections received in respect of the proposed Camberwell Town Centre improvements on Denmark Hill, Orpheus Street, and Daneville Road.
34. The objections have been received following the statutory consultation process in accordance with the Local Authorities Traffic Order (Procedure) (England and Wales) Regulations 1996 and the Road Traffic Regulation Act (RTRA) 1984.
35. Part 3D paragraph 23 of the Southwark Constitution gives the Cabinet Member for Environment and the Public Realm the authority to determine objections to

traffic orders. Accordingly, the Cabinet Member may approve the recommendation set out at paragraph 1 of this report with such appropriate amendments as he deems fit having regard to the content of this report.

36. Once the objections have been determined by the Cabinet Member the Traffic Management Orders will be made by officers under delegated powers.
37. The Equality Act 2010 introduced the public sector equality duty, which merged existing race, sex and disability equality duties and extended them to include other protected characteristics; namely age, gender reassignment, pregnancy and maternity, religion and belief and sex and sexual orientation, including marriage and civil partnership. In summary those subject to the equality duty, which includes the Council, must in the exercise of their functions: (i) have due regard to the need to eliminate unlawful discrimination, harassment and victimisation; and (ii) foster good relations between people who share a protected characteristic and those who do not. The report considers that these proposals will actually improve road safety and will therefore provide an overall benefit.
38. The Human Rights Act 1998 imposed a duty on the Council as a public authority to apply the European Convention on Human Rights; as a result the Council must not act in a way which is incompatible with these rights. The most important rights for these purposes are Article 8 (respect for homes); Article 6 (natural justice) and Article 1 of the First Protocol (peaceful enjoyment of property).
39. The implementation of this traffic management order is not anticipated to have any detrimental impacts on a particular group or to breach the provisions of the Human Rights Act 1998.

Strategic Director of Finance and Governance (CAP17/113)

40. This report is requesting the Cabinet Member for Environment and Public Realm to approve a number of recommendations, (as reflected in paragraph 1i to 1v) relating to the statutory consultation on the proposal to implement the Camberwell Town Centre on Denmark Hill, Orpheus Street, and Daneville Road. Background and full details are provided within the main body of the report.
41. The strategic director of finance and governance notes that there are no additional financial implications arising from this report
42. Staffing and any other costs connected with this recommendations to be contained within existing departmental revenue budgets

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Transport Plan 2011	Southwark Council Environment Public Realm Network Development 160 Tooley Street London SE1 2QH Online: http://www.southwark.gov.uk/info/200107/transport_policy/1947/southwark_transport_plan_2011	Albert Ang (020 7525 2347)

APPENDICES

No.	Title
Appendix A	Correspondence of representations objections received
Appendix B	Correspondence of officer's response
Appendix C	Correspondence of representations unsatisfactory response
Appendix D	Rationale to objections
Appendix E	S1200 detailed design drawings

AUDIT TRAIL

Lead Officer	Head of Highways – Matt Hill	
Report Author	Consultant Project Manager – Albert Ang	
Version	Final	
Dated	7 March 2018	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Strategic Director of Law and Democracy	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
Date final report sent to Constitutional Team/Community Council/Scrutiny Team	7 March 2018	